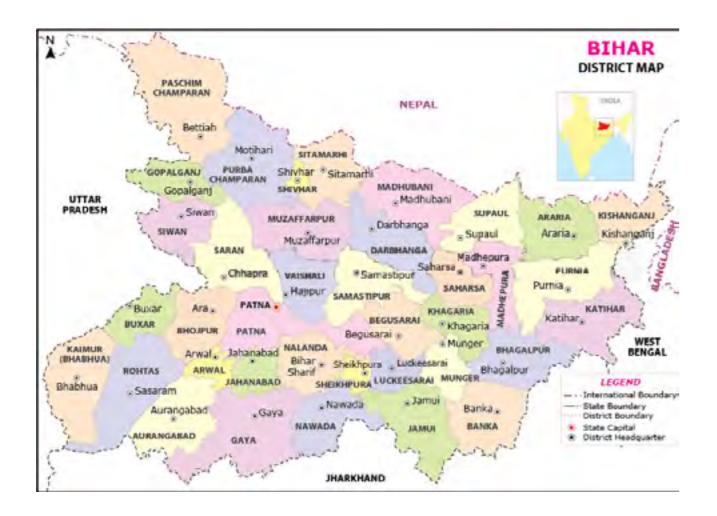


MAKING OF SHEOHAR DISTRICT DISASTER MANAGEMENT PLAN: AN INCEPTION REPORT



MAKING OF SHEOHAR DISTRICT DISASTER MANAGEMENT PLAN: AN INCEPTION REPORT

Inception report for the development of the District Disaster Management Plan in the district of Sheohar, Bihar.



As an expert national agency, the All India Disaster Mitigation Institute (AIDMI) is invited by the Bihar State Disaster Management Authority (BSDMA) to support the entire process of preparing district disaster management plans (DDMPs) in key five districts of Bihar. These are Paschim Champaran, Purba Champaran, Sitamarhi, Sheohar, and Muzaffarpur.



District Disaster Management Authority Sheohar

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1. PROJECT BACKGROUND AND CONTEXT

Over the past few decades, natural disasters have increased in severity and occurrence, events that are compounded by the vulnerabilities of the contemporary world. In view of this, action is required not only from actors at the national level, but states and districts must also work towards resilience-building to disaster. Hazard awareness, potential impacts, and knowledge of how to cope are critical elements necessary for successfully reducing disaster risk.

INDIA

As one of the most hazard-prone areas in the globe, disaster management is a key issue in India. So much so that in 2005 the national government enacted the Disaster Management Act, providing general standards and guidelines to be followed by every district and state in the country. Since then, policy and awareness have evolved, and a new paradigm has emerged. This paradigm places greater focus on the pre-disaster phase in lieu of only prioritizing response needs. This means that smart risk management also requires investments in prevention and mitigation, once it is both financially and socially more effective than only running an emergency plan.²

BIHAR

The Disaster Management Act, 2005, requires every district to both prepare and regularly review a District Disaster Management Plan (DDMP). In this regard, in early February 2015 the Bihar State Disaster Management Authority (BSDMA) issued a call for proposals for the preparation of such plans in its districts. Located in the eastern region of India, Bihar is one of the most vulnerable states in the country. This may be explained by two different angles. First, Bihar is the most flood-prone state in India. While Bihar houses 16.5% of the total flood-affected area in the country, a higher proportion of the floodaffected population lives in that territory: 22.1%.3 Other hazards include earthquake, drought, cyclonic storm, as well as heat and cold waves.4 Secondly, socio-economic indicators in Bihar stand among

- 1 http://library.wmo.int/pmb_ged/wmo_1119_en.pdf
- 2 http://www.project-syndicate.org/commentary/howwomen-are-mitigating-natural-disasters-by-margaretawahlstr-m#4oUCs2LfdOJGXMp8.99
- 3 http://reliefweb.int/report/india/rapid-assessment-reportbihar-flood-2013
- 4 bsdma.org/

the worst in the country: while it is the third most populated state, over half live under the poverty line. The Human Development Index (HDI) in Bihar is low, as literacy rates fall below the national average with gender-related figures also poor.⁵ Additionally, climate change and the increased likelihood of weather-related disasters pose a serious threat to the districts in Bihar, primarily because their main economic activity relies so heavily on agriculture. All these mean that when a disaster strikes, it is likely to impact a large number of people, i.e. the poorest and vulnerable, and the impacts will be more pronounced in terms of gender.

PREPARING DDMPS

Recently, the international community agreed on the Sendai Framework for Disaster Risk Reduction 2015-2030 (SFDRR), in which disaster risk reduction (DRR) ranks as the third priority for action: investing in disaster risk reduction for resilience. As the UN Secretary-General, Ban Ki-moon, stated in the beginning of 2015, "while we are doing a better job of managing disasters, we are less good at managing disaster risk". Headed by BSDMA and to be implemented in Paschim Champaran, Purba Champaran, Sitamarhi, Sheohar, and Muzaffarpur by AIDMI, this project is a remarkable initiative towards the right path for sustainable development. In view of this, DRR will be mainstreamed in every stage of developing DDMPs in Bihar.

⁵ http://www.in.undp.org/content/dam/india/docs/bihar_ factsheet.pdf

1.1 DISTRICT CONTEXT: SHEOHAR

The primary occupation in Sheohar is agriculture. The farmers are taking three crops a year and irrigated water is available round the year. When it comes to disaster, agriculture and horticulture crops, livestock and fisheries faces huge loss every year due to pest attacks flood, heat wave and cold wave. Only 14% of the total families in the district have sanitation facilities in their home. The following are statistics regarding the Census of 2001 and 2011 for the district. Currently with 656,246 inhabitants, the majority lives in the rural area (95.72%). Figures are also presented in order to allow a brief comparison between rural and urban features.

Description	2011	2001
Actual Population	656,246	515,961
Male	346,673	273,680
Female	309,573	242,281
Population Growth	27.19%	36.16%
Area Sq. Km	349	349
Density/km2	1,880	1,478
Proportion to Bihar		
Population	0.63%	0.62%
Sex Ratio (Per 1000)	893	885
Average Literacy	53.78	35.27
Male Literacy	61.31	45.28
Female Literacy	45.26	23.86

Description	Rural	Urban	
Population (%)	95.72%	4.28%	
Total Population	628,130	28,116	
Male Population	331,792	14,881	
Female Population	296,338	13,235	
Average Literacy	53.41%	61.96%	
Male Literacy	60.92%	70.10%	
Female Literacy	44.92%	52.68%	

¹ http://agricoop.nic.in/Agriculture%20contingency%20Plan/Bihar/BR32 Sheohar 28.12.2013.pdf

8

2. PURPOSE AND SCOPE OF THE PROJECT

This project represents an effort of making the state of Bihar more disaster-resilient. It is not only an opportunity for developing robust DDMPs, but also an important step towards capacity-building, awareness-raising, and empowerment of the district officials (i.e. District Disaster Management Authorities, or DDMAs) and of the community itself. When having in mind that a natural phenomenon is not synonym of disaster, it is then possible to address the vulnerabilities in most of its forms and ensure that the districts are resilient.

Taking all these into account, the backbone of preparing the DDMPs in Bihar is to create a DRR-mindset among the districts including every stakeholder and to further strengthen the role of the DDMAs and the BSDMA to take the necessary steps of the disaster management cycle (mitigation, prevention, preparedness, response, and recovery). Roughly, the objective of the project is to prepare and deliver a community-based, action-oriented DDMP for each of the five districts within 6 months. When breaking down into sub-objectives, we have the following to be pursued:

- **a.** Engage the community: based on a holistic approach, the project will take into account all stakeholders' needs and feedbacks. It will ensure that marginalized, vulnerable and underprivileged voices are also heard. This includes adopting a child-centric approach.
- **b.** Integrate gender concerns: encompassing gender concerns, the project will also rely on women's opinions to understand the overall scenario in the districts. It will consider women's inputs to develop measures and recommendations.
- c. Mainstream climate change adaptation: the project will account for environmental issues and the ecosystem surrounding the districts. It will consider climate change adaptation as a mean of achieving greater disaster resilience.
- **d.** Address the district's capacity-building: the project will identify core areas for improvement and provide for the enhancement of skills related to disaster risk reduction in an appropriate manner.
- e. Prepare a thorough hazard, vulnerability and capacityassessment(HVCA):theprojectwillbeguided

by a thorough assessment based on consultations with line departments, field assessments, and smart safety audits of key institutions.

- **f.** Encourage comprehensive development: as several aspects of a district's development are interwoven, the project will provide the means for integrating disaster risk reduction in the development plan and agenda, especially through the integration of Flagship Schemes into the DDMP.
- g. Ensure livelihood intervention: different experiences from past disaster recoveries show that "build back better" means "return to work". For the poor and vulnerable groups, disasters have robbed them of their livelihoods. They have lost employment, income-earning opportunities, and if they are in the agricultural sector, harvest, crops, equipment and inputs. Employment in recovery and reconstruction is multi-dimensional, challenges are multi-level (both at institutional and individual levels), and different interventions are required for work in the formal and informal economy to suit various groups of workers. Employment interventions in recovery and reconstruction need to be addressed at the policy level and reinforced through institutional capacity building and careful programme design.

² http://www.census2011.co.in/census/district/57-sheohar.

3. DEVELOPING DDMP IN SHEOHAR



3.1 MEETING WITH THE DISTRICT MAGISTRATE

The District Magistrate (DM), Mr. Kumar Binod Narayan Singh, explained AIDMI's team that last major flood occurred seven years back. Since now the major river of the district 'Bagmati' is protected by embankments from both the sides. However, he expressed concern over the possible risks which have increased with embankments. Since, now any breach by whatsoever reason may lead to a critical emergency situation. He wished that focus of this DDMP should be to guide the district on emergency preparedness and effective response in such a scenario where embankments have been breached. The present water inundation during the summer period is beneficial for cropping as it brings silt productive for agricultural production.

When it comes to other types of hazard, the District Magistrate said that those occurring in Bihar are also faced in Sheohar, such as storms, fires, excessive erratic rainfall, earthquakes, hailstorm etc and about man-made hazards like Naxalism. The district was badly affected by extreme rainfall during Cyclone Phailin and Hud which had lead to crop losses. In the present years hailstorm has also resulted in severe crop loss and compensations were also distributed by the district Administration. This years' Nepal earthquake resulted in damage to one of the school buildings and cracks are observed in the Central Jail and many other Institutional buildings as which indicates the existing vulnerabilities of the life line buildings. The three worst affected Community Development Block cited were Tariyani, Dumri Katsari and Naia.

The District Magistrate expects the DDMP to highlight useful actions for community involvement in all phases of disaster management and ensured full cooperation during the entire process of the DDMP.

.2 COMMUNITY CONSULTATION IN SHEOHAR

A small group of men sitting on the side of the road were approached in Sheohar for a Focus Group Discussion (FGD) about community resilience. After beginning the conversation, about 20 more men and boys join the group, with those passing by on the road stopping to listen in. No women join the group.

The men spoke to the team about the annual inundation of their village. The regular phenomenon submerges the village for 2-3 months on a yearly basis, damaging the crops. Due to the high iron content of the drinking water, 60% of the village has suffered from kidney stones.

In an effort to cope, the community has raised the plinth levels of their houses. They have also tried more hardy varieties of crops, but unfortunately they have also failed in the floods. They said there used to be a natural drainage system utilizing rivulets, but since the road was paved this system has been blocked. The majority of the FGD focused on this issue. The community stated they do not need relief, just for the water to be drained. This is a community who depends on farming and migration for their livelihoods.

The most recent disaster to affect the village was the late April earthquake in Nepal. A school in the district collapsed, and a crack formed in the local prison.

When asked for their inputs on the field-level assessment process, an elder leading the discussion let the team know that no government official has come to the village for a consultation as long as he has lived. The focus group believes that communities should be consulted during assessments and that DDMPs should be field specific.

.3 ARRANGEMENTS IN SHEOHAR

The draft action plan of the DDMP process was presented and few decisions were taken after discussion, as follows:

- For focal point person from Sheohar District Administration would be Md. Siwaqtullah, Senior Deputy Collector, Relief. His contact number was also provided.
- Md. Siwaqtullah will also share the existing Flood Management Plan of the district.
- The district will assist in all field level coordination as and when required.
- The next process can be initiated after July 10th since there are elections within the district.
- The district administration will also support in arranging accommodation of one person from AIDMI for entire DDMP phase for which the required cost will be borne by AIDMI.
- The district will also suggest a list of eligible volunteers for assisting the hazard, vulnerability and capacity assessment (HVCA) process.

3.4 KEY HAZARDS, CHALLENGES, AND STRENGTHS OF SHEOHAR DISTRICT

Key Hazards: flood, earthquake, storm, hailstorm, domestic fire, Naxalism							
Challenges	Strengths						
Embankment on Gandak river	Effective flood management guidelines are in place						
Effective Response plan	Since 2007 no major floods have take place as the river 'Bagmati' is protected by embankments from both the sides.						
Crop losses due to weather-related disasters							
Preparedness Plan							
Monsoon season and state election can delay project							

3.5 EXPECTATIONS OF DISTRICTS FROMDDMPSANDITSPROCESS

Expectations	Measures proposed to address expectations in the DDMP Process
DDMP should focus on possible risks existing in the district	Detailed Hazard, Vulnerability Capacity Assessment
Preparedness Plan and Effective Response Plan	Inclusion of Incident Response System through One to One consultations with all line department and identify current shortcomings

3.5 AREA TO BE DISCUSSED WITH BIHAR STATE DISASTER MANAGEMENT AUTHORITY TO INCLUDE IN DISTRICT DISASTER MANAGEMENT PLAN

To be discussed and planned with Bihar State Disaster Management Authority						
•	Communication Plan					
•	Early Warning System (EWS)					
•	Relief Distribution Plan					
•	Ecosystem and Climate Change focused					
•	Flagship programs					
•	Children perspectives					
•	Gender perspectives					



4. ACTIVITIES

Successfully developing a robust, action-oriented DDMP requires preparing it grounded on the right pillars. In other words, it means undertaking the right activities to maximize the results and

achieve the needed outcomes. Taking into account the SFDRR and in order to implement it at the local level, the following activities will be performed and follow the schedule described.

S.		Sheohar							5 "
No.	Activity		Jul	Aug	Sept	Oct	Nov	Dec	Deliverables
I	Meeting with District Magistrate and Additional District Magistrate to know the expectations for District Disaster Management Planning, existing hazards and vulnerability of the district and role of District Administration in the entire process								Minutes of the meeting with expectations of District Magistrate and brief vulnerabilities and capacities of the districts
2	Community consultations in both rural and Urban areas in districts to get community perspectives on existing hazards and vulnerability								One page focused group discussion report of the consultation
3	Submission of Inception Report								Inception reports of five districts and on one general report of the district
4	Organize a state-level round table with BSDMA to: a) include central and state government development programmes, b) discuss HVCA (Hazard, Vulnerability and Capacity Assessment) process and tool, c) discuss final reports template, and d) finalize the steps of the process and the DDMP framework.								One minutes of the meeting with attaching flagship programmes, HVCA process and tools, template of the reports, DDMP action plan and Framework (Agreed by BSDMA)
5	Facilitate a meeting with the district administration and all line departments to acquaint them on the DDMP preparation process, identify line of support of respective departments for one-to-one consultations, as well as to discuss the HVCA exercise at panchayat level.								One minutes of the meeting with I.Project Process and Project action plan will be finalized and agreed by DDMA; 2.DDMP Framework in local context will be finalized and agreed by DDMA; 3.Formation of Drafting Committee
6	Realize a consultation with the DDMA, senior officers of district administration and district collector/magistrate to review the DDMP framework.								
7	Perform one-to-one meetings with line departments to understand their role during preparedness and emergency response.								Identification of available resources with line department and department wise assessment

S.	A -4: :4	Sheohar						Delimenta	
No.	Activity		Jul	Aug	Sept	Oct	Nov	Dec	- Deliverables
8	Start block wise HVCA by training local support team, making field-visits to the selected panchayats, that involves meetings with panchayati raj institutions, women, minorities, and other excluded and disadvantaged groups, and preparing auditing of hospitals and schools safety.								Draft block-level HVCA reports
9	Perform urban-risk consultations, data collection, and DRR mainstreaming planning with line departments and local people.								Minutes of the Meeting with list of participants
10	Draft the HVCA report based on the field exercise and urban-risk consultations with line departments.								Draft micro-level HVCA report
П	Present the findings to the district collector and senior officers, finalize HVCA report.								Presentation and final HVCA report
12	Draft the emergency response plan.								Draft emergency response plan
13	Draft the preparedness plan.								Draft preparedness plan
14	Create a drafting committee to review and enhance the DDMP (10-12 members from key emergency support functions (ESFs)).								List of drafting committee
15	Present and finalize the final preparedness and emergency response plans.								Final preparedness and emergency response plan
16	Plan mock drills for key stakeholders to test the plan at district and sub-divisional level.								Plan of mock drill
17	Organize a meeting with BSDMA to review the finalized draft of DDMPs and incorporate feedbacks and comments.								Minutes of the Meeting with list of participants
18	Facilitate a final state-level consultation with BSDMA for the launching of the plans and discussion on the outcomes and outputs.								Minutes of the Meeting with list of participants
19	Work on the documentation of the DDMPs preparation (drafting, internal review, editing, peer review, and final draft) to be released in the form of publications.								Final DDMP of the district

The role of SDMA/DDMA includes logistic arrangements such as state/district level conduct of workshop/consultation (venue, food, audio visuals, inviting participants and senior officials for each State or District level consultation).

Above given schedule only includes working days and it may varies in uncertain situations. During all the period of preparation of the DDMP, meetings with BSDMA will be held to monitor the progress and process.

5. STUDY TOOLS

In order deliver the project assignment, the survey and study tools to be utilized are:

- **a.** HVCA tool: this tool intends to capture all the major hazards affecting the district while providing information on the frequency and the intensity with which they disrupt normal life. They bring out vulnerability and risks to the local population and existing capacities to deal with it for evolving a comprehensive district level plan.
- **b.** General consultation tool for line departments: this tool enables an overall understanding of each line department in terms of general information, human and financial resources, equipments, past events, and recommendations.
- **c.** Line department'stool on mitigation & preparedness and emergency response: this tool captures the responsibilities and key actions of each line department both for the mitigation, preparedness, and response phases. It provides for coordination mechanisms and resources required.

- **d.** School Safety Audit tool: This tool is aimed to know the fire safety levels of hospitals and to give recommendations to improve fire safety levels of hospitals.
- **e.** Hospital Safety Audit tool: This tool is aimed to know the fire safety levels of hospitals and to give recommendations to improve fire safety levels of hospitals.



6. DELIEVERABLES

In order to meet the objectives, the project deliverables are explained in this section. Each deliverable will be handed over to the district and released in the format of reports/publications.

Disaster management plans:

- **a.** Hazard, vulnerability and capacity report: this report presents an area-wise mapping of the hazards faced by the district, where blocks are grouped in accordance to their substantial level of risk: very high, high, and medium. There is also a section on about the vulnerabilities and capacities aiming to inform district officials about the next steps towards DRR, which mainly reflects the findings of one-to-one consultations with line departments and field assessments in different villages and Panchayats.
- **b.** Risk mitigation, prevention and resilience-building plan: this plan is developed towards the prevention and containment of the impact from natural or manmade disaster. Therefore, it provides for risk mitigation measures envisioning reducing disaster's impacts on people, infrastructure, and environment. It addresses both structural and non-structural elements. This plan focuses on mainstreaming DRR in development planning by bringing disaster's sensitivity into developmental projects, programmes, and schemes.
- c. Preparedness plan: this plan is designed to organize the response operations and activities in case of a disaster in line with the incident response system (IRS). It also focuses on awareness and capacity-building through trainings that target the community members, Panchayati Raj Institutions, and district administration. The purpose is to prepare them to better respond to disasters and to implement projects on prevention and risk-reduction.
- d. Response plan: this plan is designed to provide a well-coordinated, timely manner emergency response in case a disaster happens. This is possible by following the command of IRS and undertaking the tasks in line with set protocols. It provides for the allocation of responsibilities of different stakeholders, prompt response measures, procurement of essential resources, and establishment of communication links.
- **e.** Recovery and reconstruction plan: this plan touches upon the social, economic, environmental, and structural aspects to be recovered in the

aftermath of a disaster. It provides for the measures to be undertaken in a phased and accountable manner starting from the immediate recovery to medium and long-terms reconstruction.

Safety audits:

In addition to the DDMP, smart safety audits will be performed in order to enable a big picture of the conditions observed in two key institutions throughout the district, hospital and schools. These audits do not intend to be extensive neither to explore in depth all vulnerabilities and capacities of hospitals and schools, but rather to serve as a guideline for further analysis and exploration by the district into disaster risk resilience of these institutions.

- **a.** Hospital fire safety audit (HFSA) report: HFSA is undertaken in the course of the field assessments by visiting health centres. The purpose is to shed a light on district's fire preparedness level and waste management practices at hospitals.
- **b.** School safety assessment (SSA) report: SSA is conducted in the course of the field assessments. The purpose is to analyse the level of understanding on disaster management by school's staff and students. It also evaluates the measures undertaken to mitigate the risks and enhance the safety, while looking at structural and non-structural elements in the school.

7. RISKS AND LIMITATIONS

Some unforeseen situations may be encountered during the assignment that would harm the project development. Possible out-of-control risks due to which the project may get delayed or face any other challenge include:

- Bihar Legislative Assembly election: election for the legislative assembly is to take place this November, as the five-year tenure comes to its end, and the project is exposed to unexpected delays due to this process.
- Monsoonal regime: following the climatic pattern in India, the rainy season starts in Bihar in the month of June, being July and August the rainiest months in the year. The project includes on-field activities in the five different districts in Bihar, which may be affected by the rainy season according to the conditions within the state.
- Coordination and communication: communication from state to district, district to sub-divisions, and

sub-division to block should be made in prior before conducting the activities. These gaps often result in confusion, unclear motives, misaligned priorities and indecisive actions. Such communication gaps should not arise for achieving a good quality outcome in time bound frame.

Apart from that, certain limitations may come into existence without notice. The timeframe for the assignment is feasible to complete the tasks accordingly. However, it is expected appropriate availability and cooperation from the district officials and line department's representatives. While AIDMI is the main responsible to facilitate and conduct the preparation of the DDMPs, districts' engagement is fundamental to a) bring legitimacy to the process and b) empower the agencies to head future plans and activities related to disaster risk reduction. Additionally, the deliverables and respective findings are to be a platform for further action and review by the DDMAs.

A village elder draws a map of how water is unable to drain from the community.

8. THE WAY FORWARD



The following topics were encompassed in this inception report: project's background and context; purpose and scope; work plan including activities to be developed, timeline to be followed, and study tools to be utilized, deliverables; and, finally, limitations and risks of the same. As described in the BSDMA's website, being a state prone to various hazards Bihar requires a multi-disciplinary approach to achieve a successful level of disaster resilience and risk reduction, along with the participation of several stakeholders. The preparation of the DDMPs in Paschim Champaran, Purba Champaran, Sitamarhi, Sheohar, and Muzaffarpur stands for significantly contributing to that.

One point highlighted by some District Magistrates is the need for a relief distribution system. As reported by them, commonly challenges such as misappropriation of materials by some families are

faced, compromising the effectiveness of the process and harming the situation of other people in the community. Therefore, District Magistrates expects that the DDMP encompasses devising a systematic scheme for relief and materials distribution. By contrast, communities reported that some families are excluded from relief and/or the distribution is inequitable, eventually causing conflicts within the villages. Thus, although the perspective varies, it is noticeable that a better and more efficient relief system is indeed necessary in Bihar. It is suggested that this concern be further discussed with the BSDMA in order to define how it can be addressed in the districts.

The next step of this 6-month project include the approval of this inception report by the DDMAs and the BSDMA, and to agree on the proposed work plan or else incorporate necessary changes.



MEETING MINUTES BETWEEN DISTRICT ADMINISTRATION AND ALL INDIA DISASTER MITIGATION INSTITUTE, AHMEDABAD

Meeting Minutes between District Administration, Sheohar and All India Disaster Mitigation Institute, Ahmedahad

	2 10000001 111101500101000000 1 1111110 0000 000						
Meeting/Project Name:	Formulating District Disaster Management Plans of Muzaffarpur, Sitamarhi, Sheohar,						
	East Champaran and West Champaran districts of Bihar						
Date of Meeting: (DD/MM/YYYY)	27/06/2015	Time:	11:00 am				
Minutes Prepared By:	All India Disaster Mitigation institute	Location:	Office of the district magistrate, Sheohar				

Meeting Objective

Initiating process of District Disaster Management Plan of Sheohar district of Bihar

Mr. Kumar Binod Narayan Singh, District Magistrate, Sheohar

Mr. Brij Chauhan and Mr. Anand Prokash Kanno

People Present

District Administration:

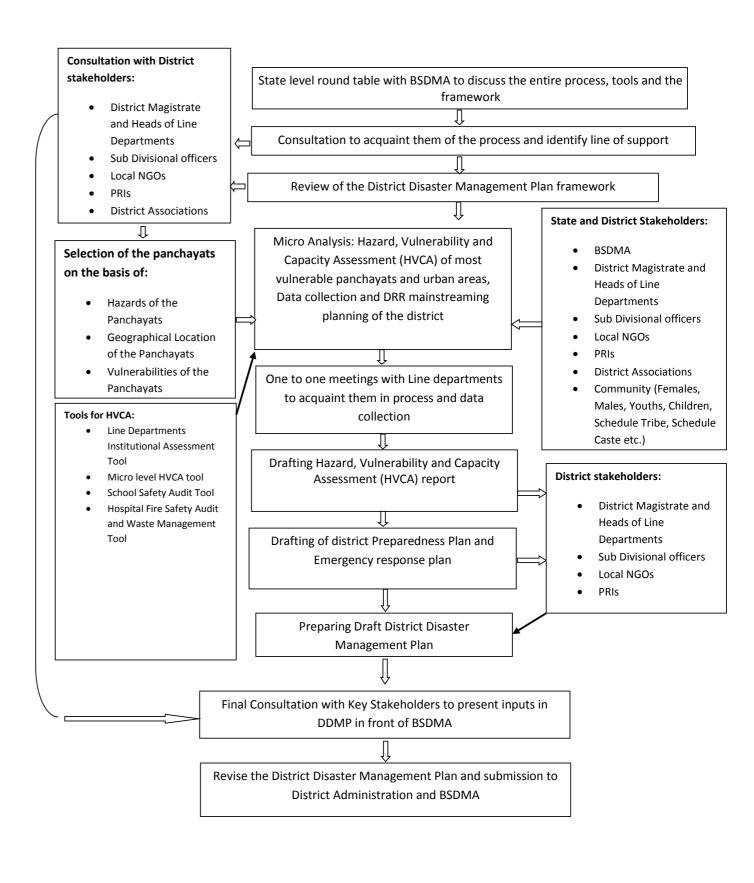
- 1. Mr. Kumar Binod Narayan Singh, District Magistrate, Sheohar
- 2. Md. Siwaqtullah, Senior Deputy Collector, In-charge of Relief, Sheohar

All India Disaster Mitigation Institute:

- 1. Mr. Brij Chauhan, Coordinator
- Mr. Anand Prokash Kanno, Coordinator
- 3. Ms. Sonali Das, Coordinator
- 4. Ms. Ana Richter, Hazard, Vulnerability and Capacity Assessment

5. Ms.	5. Ms. Catherine Knap, Gender and Community Resilience								
	Key Moments								
Speaker	Key Persons	Key Points							
Mr. Brij Chauhan, Presented the Draft action plan of the district and expectation from DDMPs	Mr. Kumar Binod Narayan Singh, Md. Siwaqtull ah	 District Magistrate explained that last major flood occurred seven years back. Since now the major river of the district 'Bagmati' is protected by embankments from both the sides. However, he expressed concern over the possible risks which have increased with embankments. Since, now any breach by whatsoever reason may lead to a critical emergency situation. Speaking about other hazards he said that all hazards occurring in Bihar are also common like storms, fires, excessive erratic rainfall, earthquakes, hailstorm etc and about man-made hazards like Naxalism. The district was badly affected by extreme rainfall during Cyclone Phailin and Hud which had lead to crop losses. The present year hailstorm has also resulted in severe crop loss and compensations were also distributed by the district Administration. District Disaster Management Plan should focus on guide the district on emergency preparedness and effective response in such a scenario where embankments have been breached. The present water inundation during the summer period is beneficial for cropping as it brings silt productive for agricultural production. The DM wanted that the DDMP should highlight useful actions for community involvement in all phases of disaster management and ensured full cooperation during the entire process of the DDMP. Md.Siwaqtullah, Senior Deputy Collector, Relief will be the focal person for future actions DDMP process can be started at the end of July, 2015 with prior information to the district administration District Administration will suggest volunteers for field level exercise; provide accommodation to one team member of AIDMI during entire field level exercise, office space for three month. District Magistrate agreed to own entire process and DDMP. 							

MAKING DISTRICT DISASTER MANAGEMENT PLAN - DRAFT PROCESS MAP



State Level Roundtable on "District Disaster Management Plan Formulation Process in Five Districts of Bihar"

Date: To be Decided

Venue: Conference Hall, BSDMA

Time	Particular	Facilitation					
	Registration						
	Welcome Address and Roundtable Objectives	BSDMA					
Session -I	Making of DDMP: Process and Framework						
	Process to be followed	All India Disaster Mitigation Institute					
	DDMP Framework to be followed	All India Disaster Mitigation Institute (AIDMI)					
	Comments from Participants	All					
	Tea Break and Group Photo						
Session -II	Hazard Vulnerability Capacity Assessment Tool and Report outline						
	Comments from Participants	All					
	Lunch Break						
Session- II	Linking District Disaster Management Plan with District Development Plan (Flagship schemes)	AIDMI					
	Concluding Remarks	BSDMA					
	Way Ahead and Action Plan	BSDMA with All India Disaster Mitigation Institute					

Key Decisions:

- 1. Finalisation and agreement on the Process to be followed for DDMP formulation;
- 2. Flagship schemes to be included in DDMP;
- 3. HVCA tool and report outline;

9.4 DISTRICT LEVEL CONSULTATION

District Level Consultation on "District Disaster Management Planning Process"

Date: TBD

Venue: Conference Hall, DC office

Time	Particular Particular	Facilitation
	Registration	All
	Welcome Address	ADM
	Consultation Objectives	All India Disaster Mitigation
		Institute
	Keynote Address	District Magistrate
	Making of DDMP: Process and Framework	All India Disaster Mitigation
	Hazard Vulnerabilities Capacities Assessments	Institute
	- Tools	
	- Process	
	- Areas to be covered	
	Consultations with line departments	
	- Tools destruction	
	- Process	
	Concluding Remarks	
	Way Ahead:	
	- Action Plan	
	Vote of Thanks	Additional District Magistrate

Key Decisions:

- 1. Process to be followed for DDMP formulation;
- 2. Framework to be followed for preparing DDMP;
- 3. Process of HVCA exercise and tool;
- 4. Action Plan; and
- 5. Circulars
 - 5.1 One to One consultation
 - 5.2 HVCA exercise

Risk Assessment Process

Review Meeting with District Administration on

HVCA findings

Revision and Final Report

Identification of Risk Reduction Measures

Web-based Resources: Literature Review on Existing Hazards, Risks and • Existing documents of Vulnerabilities of District district Selection of Block Wise Vulnerable Panchayats Criteria for identifying most vulnerable panchayats: • Vulnerability to floods **Tool Development:** due to proximity to • One to One meeting with line department major rivers on the map • Tool for field exercise Any major industries Heritage Sites Wider geographical One to One meeting with Line Department: coverage of the District Remoteness of the • Existing Gaps in Services Delivery village • Possible ways to bridge the gaps Forest Areas or • Role of Emergency Support Functions **Encroached Forests** Methodology: Draft Micro Level Hazard, Vulnerability and Personal Interview Capacity Assessment Report Focus Group Discussion Observations

Consultations with District Stakeholders:

- District Magistrate and Heads of Line Departments
- Sub Divisional officers
- Local NGOs
- PRIs
- District Associations
- Community (Females, Males, Youths, Children, Schedule Tribe, Schedule Caste etc.)

Expected Outcomes:

- Identification of Hazard, Risk and Vulnerability
- Identification of existing capacity
- Community Suggested
 Mitigation Measures

State Level Roundtable on "District Disaster Management Plan Formulation Process in Five Districts of Bihar"

Date: To be Decided

Venue: Conference Hall, BSDMA

Time	Particular	Facilitation	
	Registration		
	Welcome Address and Roundtable Objectives	BSDMA	
Session –I	Making of DDMP: Process and Framework		
	Process to be followed	All India Disaster	
		Mitigation Institute	
	DDMP Framework to be followed	All India Disaster	
		Mitigation Institute	
		(AIDMI)	
	Comments from Participants	All	
	Tea Break and Group Photo		
Session -II	Hazard Vulnerability Capacity Assessment Tool and Report outline		
	Comments from Participants	All	
	Lunch Break		
Session- II	Linking District Disaster Management Plan with District	AIDMI	
	Development Plan (Flagship schemes)		
	Concluding Remarks	BSDMA	
	Way Ahead and Action Plan	BSDMA with All India	
		Disaster Mitigation	
		Institute	

Key Decisions:

- 1. Finalisation and agreement on the Process to be followed for DDMP formulation;
- 2. Flagship schemes to be included in DDMP;
- 3. HVCA tool and report outline;

Draft Outline of Office Disaster Management Plan

- 1. Introduction
 - a. Need of the office DMP
 - b. Details of the Office building
 - i. Year of constructions
 - ii. No of floors
 - iii. Floor wise offices, staff and contact details
- 2. HVCA of the building
 - a. History of disaster/accident events
 - b. HRV identification
 - c. Audits: fire, electricity, structural and non-structural (RVS (Rapid Visual Screening))
- 3. Coordination mechanism
 - a. Constitution of building safety committee
- 4. Preparedness and mitigation
 - a. Preparedness checklist
 - b. Safety measures
- 5. Emergency Response
 - a. Evacuation plan, floor maps
 - b. Response teams
 - i. Early warning and communication
 - ii. Evacuation
 - iii. Fire and safety
 - iv. Search and rescue
 - v. First aid
- 6. Emergency evacuation drill
- 7. Annexure:
 - a. List of emergency contacts
 - b. List of resources
 - c. Asset insurance
 - d. List of human resource
 - e. Floor wise emergency evacuation maps

Sector	Invention type	
Disaster Management	Coordination and networking	
	Monitoring of various climate parameters	
	Research Training & Capacity Building	
	Awareness Generation	
	Vulnerability and risk management	
Agriculture	Planning	
	Forecasting and early warning systems	
	Improved varieties and practices	
	Irrigation	
	Soil and water conservation	
	Integrated nutrient and pest management	
Forests and Bio Diversity	Interventions in forest and non-forest areas	
	Fire Management	
	Research	
	Biodiversity conservation	
Water resource	Water infrastructure/resource augmentation/ conservation/	
	management	
Urban development	Energy demand reduction and efficiency	
	Adoption of renewable energy	
	Management of water, municipal solid waste and waste	
	Water Lish on troops a setation	
Toronomora	Urban transportation	
Transport	Transport Infrastructure, planning, and management (Enhanced and resilient transportation infrastructure and	
	systems in place)	
Energy	Energy conservation and efficiency improvements	
Industries and mining	Promoting Green House Gases Mitigation options	
Human Health	Building programme Based resilience	
	Capacity building	
	Research	
	Health Infrastructure resilience	



